Audit and Corporate Governance Committee Report

Joint Report of Head of Finance / Strategic Director and Capita

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Financial management systems issues

Purpose of Report

- 1. The aim of this report is to identify the key controls within Agresso, the financial management information system (FMIS), and to report where officers believe controls are adequate, operating effectively, and that working practices are in accordance with approved procedures and contractual responsibilities. It will also seek to highlight where they do not believe this is the case at present.
- 2. Where controls are inadequate, the report will confirm measures that are being taken to bring effective controls into place.

Background

3. As part of the financial services contract Capita are contracted to provide a number of new financial systems. It has implemented the revenue and benefits Academy system at this council and at the Vale of White Horse District Council with little disruption to services. However the implementation of Agresso, the FMIS, has been more problematic. At this council Agresso replaced 'Powersolve' and Radius Icon.

- 4. Agresso comprises of 9 modules, the four major ones being a general ledger (GL), an accounts payable (AP) function for the payment of invoices, and accounts receivable (AR) module for the raising of debtor accounts and a purchase module that allows a single electronic procurement and payment process.
- 5. Agresso was installed by Capita in April 2007 and the council encountered initial problems with the payment of invoices and the raising of debtor accounts. These two main problems have been resolved but officers have remained concerned at the control within the system.
- 6. This committee's remit is to satisfy itself with regards the control environment within which we operate, at the council at the meeting of 26 September 2007 the Chairman invited representatives from Capita to the next meeting of the Committee to report on the adequacy of controls within Agresso. This report has been prepared by officers of the council and members of Capita. Officers and staff of both organisations will be in attendance at the meeting to answer members' questions.

Financial Information Management System – Agresso

- 7. The nine modules that comprise Agresso are:
 - General Ledger (GL)
 - Accounts Payable (AP)
 - Accounts Receivable (AR)
 - Bank Reconciliation (BR)
 - Agresso Purchasing (PO)
 - Sales Orders (SO)
 - Workflow (WO)
 - Planner (PL)
 - Systems Administration (SA)
- 8. The data within each module is either:

- input manually (e.g. staff raising orders)
- posted via an external electronic interface (e.g. from the cash receipting system, payroll) or
- posted between Agresso modules (e.g. from AP to GL)
- 9. The controls within the system are to ensure all data is correct and is posted in a timely manner. The following tables detail the main controls within each module. Officers have assessed the main controls and have reported if the system control is being operated as designed or not. It should be noted that in a number of instances where the systems own control mechanism is not yet fully functioning the required control reconciliations are being carried out outside of Agresso for example Bank Reconciliations.
- 10. Appendix 1 gives details of outstanding tasks as at the end of November 2007 (including responsible officers and expected completion dates) for each control not yet fully functioning that requires further action.

Summary

11. Although a number of controls within Agresso are not working as they are designed to operate, in most instances alternative external controls have been put in place. These are not as efficient and the proper system controls need to be implemented as soon as possible. Actions to address the areas of control that are currently not adequate are a high priority.

Conclusion

12. The control environment within Agresso requires further work to bring it up to a satisfactory level. Capita and officers are aware of the actions that are required. One of the functions of this committee is for it to satisfy itself with regards the control environment within the council. To this end the committee may wish to receive an update on the attached action plan at its next meeting.

General Ledger (GL) – Table A

| Proce | ess area: | Control | Adequate O/S /Inadequate Action | | Com |
|-------|--|---|------------------------------------|-------|----------------------------------|
| 1. | Manual transaction entry ie: journals / posting opening balances | System set up "Data control"/ user access -/self verification / management review | ~ | A1/A3 | Data to po verifi ident |
| 2. | Enquiries – integrity & access | System set up "Data control"/ user access | X | A2 | Data enqu meai |
| 3. | Maintenance of standard reports – ie: VAT return / Trial balance | Control of chart of accounts updates to standard reports and relations amended. | X | A4 | Repo in rel repo |
| 4. | Automatic postings – controls for interfaces | System set up "Data control"/ user access -/self verification / management review | ~ | A3 | |
| 5. | Period End Routines – control of opening / closing accounting periods | System set up "Data control"/ user access -/self verification / management review | x | A3 | Perio stano perio |
| 6. | Suspense / error account controls | System set up "Data control"/ user access -/self verification / management review and sign off | ~ | A5 | Susp mana |
| 7. | Maintenance of Chart of Accounts | System set up "Data control"/ user access -/self verification / management review and sign off | X | A4 | Char acco |

Accounts Payable (AP) – Table B

| | | Adequate /Inadequate | O/S Action |
|----------------------------------|---|-------------------------|---------------|
| 1. Supplier Master file controls | System set up "Data control"/ user access – segregation of duties /self verification / regular management review and sign off | x | |
| 2. Invoice registration routines | Segregation / user access / batch control / review and sign off | \checkmark | B2 |

| 3. Clear / authorisation of invoices for payment | System set up "Data control"/ user access – approval limits & authorised officers / sign off >£10k / review and sign off | ✓ | A1 / B2 B3 |
|--|--|--------------|---------------|
| 4. Payment & remittance process controls | Segregation / user access / review and sign off | \checkmark | B2 |
| 5. Reporting enquiries | User access / data control | \checkmark | B5 |
| 6. Maintenance & corrections | User access / data control | \checkmark | B1/B5 |
| 7. Suspense / error account controls | User access / regular review and sign off | \checkmark | B4 |

Accounts Receivable (AR) – Table C

| Process Areas: | Control | Adequate /Inadequate | O/S Actic |
|--|--|-------------------------|--------------|
| 1. Customer master file controls – account details , bank account numbers etc. | System set up "Data control"/ user access – segregation of duties /self verification / regular management review and sign off | X | C1/C |
| 2. Routines around the processing of manual invoices. | System set up "Data control"/ user access –authorisation of invoices for approval / regular management review and sign off | ✓ | C3 |
| 3. Payments & reversals – matching against individual accounts | User access – segregation of duties / regular management review and sign off | X | C2 |
| 4. Debt collection and write off routines | user access – automated procedures / regular management review & sign off / reporting | x | C3/6 |
| 5. Suspense / error account controls | user access – segregation of duties /self verification / regular management review and sign off | ✓ | C5 |

Bank reconciliations – Table D

| Process Areas: | Control | Adequate /Inadequate | O/S Action | Comment |
|--|--|-------------------------|------------|---|
| 1.Transaction entry controls ie: opening balances | User access / reporting / review and sign off | ✓ | D1/D2 | Payments Nov, and n reconciled allow for a |
| 2. Statement upload routines | User access / reporting / review and sign off | \checkmark | D1/D2 | Adequate |
| 3. Enquiries & reporting | System set up /User access / reporting / review and sign off | X | D1/D3 | Functional manually c |
| 4. Automatic matching routines | System set up /User access / reporting / review and sign off | X | D1/D3 | Being utilis per above, |
| 5. Manual matching routines | User access / reporting / review and signed off | X | D1/D3 | Being utilis per above, |
| 6. Correction of historic items items arising from bank reconciliation process | User access / reporting / review and sign off | X | D1/D4 | Historic ite process – accountan |

Purchase Orders – Table E

| Process Areas: | | Adequate /Inadequate | O/S Action |
|--|--|-------------------------|---------------|
| 1. Fixed Registers – products & product groups | System set up "Data control"/ user access / authorisation of new products | X | E1 |
| procedures | System set up "Data control"/ user access – approval limits & authorised officers / sign off >£10k / review and sign off | \checkmark | E2 |
| 3. Goods received | Authorisation required for any changes to | \checkmark | |

| entry | GRN from PO | | |
|------------------------------|---|----------|-------|
| 4. Order enquiries & reports | System set up "Data control"/ user access | Y | A1/E3 |
| | User access / reporting / review and sign off | ^ | |
| | oser access / reporting / review and sign of | V | |

Sales Orders(SO) – Table F

| Process Areas: | Control | Adequate /Inadequat |
|---|---|------------------------|
| | System set up "Data control"/ user access – segregation of duties /self verification / regular management review and sign off | ✓ |
| 2. Creating sales orders / batch input | Segregation / user access / review and sign off | X |
| | System set up "Data control"/ user access – approval limits & authorised officers / sign off >£10k / review and sign off | X |
| 4. Invoicing procedures | Segregation / user access / review and sign off | \checkmark |
| 5. Price adjustments & discounts | User access / data control | \checkmark |
| 6. Maintenance & corrections | User access / data control | \checkmark |

Workflow (WO) – Table G

| Process Areas: | Control | Adequate /Inadequate | O/S Action | Comments |
|--------------------------------------|--|-------------------------|---------------|---|
| 1. Automated tasks | System set up "Data control"/ user access | N/A | G1 | Workflow not i scoping of any Activity Plan (|
| 2. Non- automated tasks | System set up "Data control"/ user access | N/A | G1 | Workflow not i scoping of any Activity Plan (|
| 3. Distribution rules set-up | System set up "Data control"/ user access | N/A | G1 | Workflow not i scoping of any Activity Plan (|
| 4. Maintenance of distribution rules | System set up "Data control"/ user access | N/A | G1 | Workflow not i scoping of any Activity Plan (|

Planner (PL) – Table H

N/A – Module not implemented. Capita have yet to load budgets into Planner. Action H1

Systems Admin & interfaces (SA) – Table I

| Process Areas: | Control | Adequate /Inadequate | O/S Action: |
|---|---|-------------------------|----------------|
| 1. Archiving | Access and availability of data / back up and restore procedures | ~ | I |
| 2. Backup & restore routines | | ✓ | 12 |
| Interface routines completed timely / regularly | Management reports / review and sign off | \checkmark | 13 |
| 4. Cash interface review /correction of errors | System set up "Data control"/ user access - /self verification / management review | \checkmark | 13 |
| 5.Payroll interface – review & correction of | System set up "Data control"/ user access - /self verification / management review | \checkmark | 13 |

| errors | Reporting / review | | |
|------------------------|---|---|----|
| | System set up "Data control"/ user access - /self verification / management review | X | 14 |
| 7. System availability | | X | 12 |